# Capital Adequacy 

## ASSAL - July 2011

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## Capital Adequacy

- Fixed Minimum Capital \& Surplus
- Risk-Based Capital (RBC)
- Surveillance - Financial Analysis
- Future: Solvency Modernization Initiative (SMI) includes the Own Risk \& Solvency Assessment (ORSA)


## Overview of RBC Formulas

## What is RBC?

- RBC is a method of measuring the minimum amount of capital appropriate for a reporting entity to support its overall business operations in consideration of its size and risk profile
- If an insurer holds capital and surplus below this minimum, then a regulatory response is required
- Account for a company's risk exposure
- Adjusts minimum capital \& surplus requirements accordingly
- Reflects unique risks inherent in operating an insurance company
- The formula considers the entity's size, structure and risk profile.


## NAIC RBC System

- Four formulas: Life, Fraternal, P \& C, and Health
- Risk-Based Capital for Insurers Model Act serves as a guide
- RBC law in each state makes system operational
- NAIC produces formula but regulatory power resides with the state


## Overview of RBC

- RBC provides capital adequacy standards that:
- Relate to risk
- Raise a safety net for insurers
- Are uniform among states
- Provide regulatory authority for timely action


## RBC Formula

- Not all risks accounted for
- Each component of formula not material to all companies
- Not totally accurate for all companies but reasonably accurate for most companies
- To be effective, must be applied uniformly across all states


## RBC is NOT:

- An Early Warning Device
- Designed to Prevent Insolvency
- Designed to Detect Fraud
- A Stand-Alone Tool for Solvency Monitoring
- Designed to Fit Every Scenario and Capture Every Possible Risk


## Misconceptions About RBC

It is a misconception that RBC......

- will help predict insolvency
- is an indicator of financial strength

Keep in mind that RBC calculations are kept confidential, though the results are public

## Capital Standards

- Important Component of Solvency Regulation
- Capital = Assets (What an Insurer Owns) minus Liabilities (What an Insurer Owes)
- Insurers with higher risks carry higher capital
- If insurer's capital falls below minimum, considered legally impaired
- Tradeoff Between Insolvency Costs and Prevention Costs


## Risk-Based Capital for Insurers Model Act

## - Structure of RBC Model Acts

Section 1 - Definitions
Section 2 - RBC
Reports
Section 3 - Company
Action Level Event
Section 4 - Regulatory
Action Level Event
Section 5 - Authorized Control Level Event

Section 6 - Mandatory
Control Level Event
Section 7 - Hearings
Section 8 -
Confidentiality; Prohibition on Announcements;
Prohibition on use in Rate Making

Section 9 - Supplemental Provisions, Rules, Exemptions

Section 10 - Foreign
Organizations
Section 11 -
Immunity
Section 12 -
Severability Clause
Section 13 - Notices
Section 14 - Phase
in Provision
Section 15 -
Effective Date

## Overview of RBC Model Laws

 (Structure, Cont.)- Section 3 - Company Action Level Event
- Total Adjusted Capital (TAC) > Regulatory Action Level RBC
and
- TAC <= Company Action Level RBC

OR

- Company Action Level RBC is triggered because of the Trend Test
If a Company Action Level event occurs:
- Insurer Submits RBC Plan to Commissioner


## Overview of RBC Model Laws

 (Structure, Cont.)- Section 4 -Regulatory Action Level Event
- TAC > Authorized Control Level RBC but
- TAC <= Regulatory Action Level RBC
$=$
- RBC Plan (within 45 days) to Commissioner AND
- Commissioner Examination or Analysis AND
- Commissioner's Order for Corrective Actions
- Experts to Review RBC Plan at Insurer's Expense


## Overview of RBC Model Laws

 (Structure, Cont.)- Section 5 - Authorized Control Level Event
- TAC >= Mandatory Control Level RBC but
- TAC <= Authorized Control Level RBC
$=$
- RBC Plan (within 45 days) to Commissioner AND
- Commissioner Examination or Analysis AND
- Commissioner's Order for Corrective Actions
- Experts to Review RBC Plan at Insurer's Expense OR
- Place Company under "Regulatory Control"


## Overview of RBC Model Laws

 (Structure, Cont.)- Section 6 - Mandatory Control Level Event
- TAC < Mandatory Control Level RBC
=
- Place Company under "Regulatory Control"


## Overview of RBC Model Laws

 (Structure, Cont.)- Section 7 - Hearings (Insurer's Right to)
- Adjusted RBC Report
- Unsatisfactory RBC Plan or Revised RBC Plan that Resulted in a Regulatory Action Level Event
- Notice of Failure to Adhere to RBC (or Revised) Plan with Substantial Effect on Company Action Level Event
- Corrective Order from Commissioner


## How does the Formula Work?

- The RBC formula calculates a minimum capital level (Authorized Control Level) that is compared to the company's actual capital held (Total Adjusted Capital):
- Company Action Level $200 \%$ of ACL
- Regulatory Action Level 150\% of ACL
- Authorized Control Level (ACL) 100\%
- Mandatory Control Level 70\% of ACL


## Level of Action (P\&C PR031 \& Life LR032)

RISK-BASED CAPITAL Level of action

|  |  |  |  |
| :---: | :---: | :---: | :---: |
|  |  | Source | $\begin{gathered} 1 \\ \text { RBC Amount } \end{gathered}$ |
| (1) | Total Adjusted Capital - REPORT AMOUNT IN FVVE-YEAR HISTORICAL DATA PAGE 22 COLUMN 1 LINE 30. | LR031 Calculdion of Total Adjusted Capital Column (2) Line (10) | 2,060,152,570 |
|  | Trigger Points for Level of Regulatory Action: |  |  |
| (2) | Company Action Level=200\% of Authorized Control Level Risk-Based Capital... | 2.0 times LR029 Calculation of Total Authorized Contol Level Risk-Based Capital Column (1) Line (68) | .357,147,356 |
| (3) | Regulatory Action Level $=150 \%$ of Authorized Control Level Risk-Based Capital. | 1.5 imes LR029 Calculation of Total Authorized Control Level Risk-Based Capital Column (1) Line (68) | .267,860,517 |
| (4) | Authorized Control Level Risk-Based Capital - REPORT AMOUNT IN FIVE-YEAR HISTORICAL DATA PAGE 22 COLUMN 1 LINE 31 | 1.0 times LR029 Calculation of Total Authorized Control Level Risk-Based Capital Column (1) Line (68). | . $178,573,678$ |
| (5) | Mandatory Control Level:70\% of Authoized Control Level Risk-Based Capital. | 0.7 times LR029 Calculation of Total Authorized Control Level Risk-Based Capital Column (1) Line (68) | ..125,001,575 |
| (6) | Level of Action $\dagger$ - |  | None |
|  | Tax Sensitivity Test |  |  |

## Total Adjusted Capital - PR026 or LR031

- Capital and Surplus of the company (Page 3 Line 35 - P\&C, Page 3 Line 38 - Life) adjusted for:

Life

- Asset Valuation Reserve
- $50 \%$ of Dividend Liabilities
- Affiliated amounts (Life affiliates AVR etc., P\&C affiliates non-tabular discount)
P/C
- Non-Tabular Discount
- Affiliated amounts (Life affiliates AVR etc., P\&C affiliates non-tabular discount)
- Sensitivity test for deferred taxes does not affect the RBC calculated


## Total Adjusted Capital - PR026 \& LR031 Example Page

## CALCULATION OF TOTAL ADJUSTED CAPITAL



# P/C Covariance Formula PR027-29 

- The P/C formula includes five major categories of risks:


## R2 Equity

R1 Fixed Inc
R3 Credit

## R4 Reserves

R0 Subs
R5 Prem

# P/C Distribution of 2008 Industry Aggregate RBC Components 

- R0 - Asset Risk Affiliated 14\%
- R1 - Asset Risk Fixed Income 2\%
- R2 - Asset Risk Equity 21\%
- R3 - Asset Risk Credit 7\%
- R4-U/W Risk Reserve 36\%
- R5 - U/W Net Premiums Written 20\%


## Life Covariance Formula LR029

- The Life formula includes 8 categories of risk:
- C-0 Asset Risk - Affiliates
15.7\%
- C-1cs Asset Risk - Common Stock 13.4\%
- C-1o Asset Risk - All Other 33.9\%
- C-2 Insurance Risk
- C-3a Interest Rate Risk
- C-3b Health Credit Risk
- C-3c Market Risk
- C-4a Business Risk 20.0\%
9.9\% 0.0\%
- C-4b Business Risk Admin. Expenses 0.6\%


## Covariance Adjustment

- What is the covariance adjustment?
- Reduces aggregate amount of RBC
recognizing that the risk is
remote that the surplus will be simultaneously impaired by reductions in all risks

Life $=\mathrm{C}-0+\mathrm{C}-4 \mathrm{a}+$ Square Root of

$$
\left[(C-10+C-3 a)^{2}+(C-1 c s+C-3 c)^{2}+(C-2)^{2}+(C-3 b)^{2}+(C-4 b)^{2}\right]
$$

$P \& C=R 0+$ Sqare root of $\left(R 1^{2}+R 2^{2}+R 3^{2}+R 4^{2}+R 5^{2}\right)$

## P\&C Covariance Formula PR029 Example



## Asset Risk

- Risk that asset values turn out to be lower than expected, such as a bond default or by decreases in the market value of common stock.
- An insurer that has a portfolio containing high-quality bonds has more stability in its investment earnings than an insurer who holds risky bonds or structured securities.
- Insurers that have higher quality bonds have lower RBC requirements than those companies who hold risky bonds or structured securities.


## R0 (P/C), C-0 (Life) Affiliated Asset Risk

- Affiliated asset risk (PR002 \& LR039)
- Insurance affiliates charge based on insurer's RBC
- Off-balance sheet items (PR013 \& LR015)
- Charge for "Non-Controlled" Assets
- Not under the "exclusive control" of the company to dispose of the asset at will
- Securities lending agreements
- Guarantees for Affiliates
- Contingent Liabilities

R-1 (P/C), C-1o (Life) Fixed Income
Asset Risk

- Bonds (PR005 \& LR002)
- RBC based on the rating class of the security adjusted by the number of issuers
- Securities lending off-balance sheet collateral (PR014 \& LR016)
- Cash, short-term, cash equivalents, money market funds (PR008 \& LR012)
- Mortgage Loans (PR007 \& LR004)
- Life currently mortgage experience adjustment calculation (LROO3) for certain mortgages

R-1 (P/C), C-1o (Life) Fixed Income Asset Risk (Continued)

- Replications \& mandatorily convertible securities (PR009 \& LR013)
- Additional charge for securities reported elsewhere
- Asset Concentration (PR010 \& LR010)
- Additional risk of a high concentration in a single exposure
- Double the RBC Charges for the 10 largest asset issuers
- Separate Accounts (Life only - LR006)
- For securities where company has investment risk


## R2 (P/C) and C-1cs (Life) Equity Asset

 Risk- Unaffiliated Preferred Stock and Hybrid Securities (PR006 \& LR005)
- Asset classes and factors the same as for bonds
- Common Stock (PR006 \& LR005)
- Unaffiliated common stock
- Life companies have a beta calculation
- Non-insurance affiliates
- Common stock concentration page for life (LR011) - included in the regular asset concentration page for P/C

R2 ( $\mathrm{P} / \mathrm{C}$ ) and C-1o (Life) Other Long-
Term Assets

- Real Estate \& encumbrances (PR007\&LR007)
- Life RBC charge for real estate and encumbrance combined is limited to the book/adj. carrying value
- Schedule BA Assets (PR007 \& LR008)
- P/C one fixed factor
- Life different categories based on the "underlying characteristics"
- Life fixed income BA assets must be rated


## P/C R3 Asset Risk - Credit

- Reinsurance recoverables (PR011)
- Schedule F Part 3 recoverables for certain lines less the reinsurance penalty
- Miscellaneous recoverables from the assets page:
- FIT, Guaranty funds, Investment income due \& accrued, Recoverables from parent, subs and affiliates, uninsured A\&H receivables, aggregate write-ins
- Health credit risk (PR012)
- Capitations to intermediaries
- ASO/ASC business


## Life C-2 Insurance Risk

- Life Insurance (LR023):
- In force amount from Exhibit of Life Insurance less:
- Reserves from Exhibit 5
- Health Insurance (LR017 through 22\&LR024)
- Underwriting risk calculation or premium risk
- Health claim reserves
- Premium stabilization reserves credit


## Life C-3 Interest Rate Risk \& Market Risk

 (LR025)- Life Insurance charge currently based on Exhibit 5 reserves
- If C-3 Phase III is adopted interest rate risk or market risk for life insurance could be calculated by stochastic modeling if there is sufficient risk
- Annuities
- Factor-based calculation categorizes by low, medium and high risk
- C-3 Phase I RBC testing for products that are cash flow tested
- C-3 Phase II stochastic modeling for variable annuities with guaranteed benefits


## P/C Underwriting Risk R4 \& R5

- Do insurers charge an inadequate price for the business that is already written or that will be written in the coming year?
- Reserves may be understated
- Current prices may be inadequate


# P/C Underwriting Risk (R4, R5) 

 PR016, PR017- Largest risk for P\&C companies
- Two categories:
- Loss Reserve Risk (PR016)
- Premium Risk (PR017)
- Calculated by lines of business shown in Schedule P


## P/C Underwriting Risk - Reserve PR016

|  |  | (1) | (2) | (3) | (4) | (5) | (20) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | SCH P LINE OF BUSINESS | H/F | PPA | CA | WC | CMP | TOTAL |
| (1) | INDUSTRY AVERAGE DEVELOPMENT | 0.983 | 1.003 | 1.045 | 1.033 | 1.034 | XXX |
| (2) | COMPANY DEVELOPMENT | 0.000 | 0.000 | 0.000 | 0.000 | 0.000 | XXX |
| (3) | (2)/(1) | 0.000 | 0.000 | 0.000 | 0.000 | 0.000 | XXX |
| (4) | INDUSTRY LOSS \& EXPENSE RBC \% | 0.230 | 0.221 | 0.254 | 0.310 | 0.403 | XXX |
| (5) | $\begin{aligned} & \text { COMPANY RBC \% } \\ & (4) *(3) * .5+(4) * .5 \end{aligned}$ | 0.000 | 0.000 | 0.000 | 0.000 | 0.000 | XXX |
| (6) | LOSS +EXPENSE UNPAID SCH. P PART 1 (in OOOs) | O | O | O | O | O | O |
| (7) | OTHER DISCOUNT AMOUNT NOT INCLUDED IN LOSS+EXPENSE UNPAID IN SCH. P PART 1 (in OOOs) | O | O | O | O | O | O |
| (8) | ADJUSTMENT FOR INVESTMENT INCOME | 0.939 | 0.927 | 0.909 | 0.835 | 0.884 | $\mathbf{X X X}$ |
| (9) | CASE LOSS+EXPENSE RESERVE RISK- <br> BASED CAPITAL (OOO's) <br> $\operatorname{MAX}\{0,[((5)+1) *(8)-1] *[(6)+(7)]\}$ <br> zero if Line [(6)+(7)] is negative | O | O | O | O | O | O |
| (10) | $\%$ DIRECT LOSS SENS | 0.0\% | 0.0\% | 0.0\% | 0.0\% | 0.0\% | XXX |
| (11) | \% ASSUMED LOSS SENS | $0.0 \%$ | $0.0 \%$ | 0.0\% | 0.0\% | 0.0\% | XXX |
| (12) | LOSS SENSITIVE DISCOUNT (in 000s) | O | O | O | O | O | O |
| (13) | ```LOSS+EXPENSE RBC AFTER DSCT (in 000s) L(09) - L(12)``` | O | O | O | O | O | O |
| (14) | LOSS CONCEN FACTOR |  |  |  |  |  | 1.000 |
| (15) | NET LOSS+EXPENSE RBC $\times 1000$ (converted to whole dollars) |  |  |  |  |  | O |

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## P/C Underwriting Risk - Net Written Premiums PR017

|  |  | (1) | (2) | (3) | (4) | (5) | (20) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | SCH P LINE OF BUSINESS | H/F | PPA | CA | WC | CMP | TOTAL |
| (1) | INDUSTRY AVERAGE LOSS \& EXPENSE RATIO | 0.742 | 0.831 | 0.763 | 0.830 | 0.710 | XXX |
| (2) | COMPANY AVERAGE LOSS \& EXPENSE RATIO | 0.000 | 0.000 | 0.000 | 0.000 | 0.000 | XXX |
| (3) | (2)/(1) | 0.000 | 0.000 | 0.000 | 0.000 | 0.000 | XXX |
| (4) | INDUSTRY LOSS \& EXPENSE RATIO | 0.927 | $\mathbf{1 . 0 1 4}$ | 1.005 | $\mathbf{1 . 0 3 1}$ | 0.924 | XXX |
| (5) | COMPANY RBC LOSS \& EXPENSE RATIO $(3) *(4) * 0.5+(4) * 0.5$ | 0.000 | 0.000 | 0.000 | 0.000 | 0.000 | XXX |
| (6) | COMPANY UNDERWRITING EXPENSE RATIO | 0.000 | 0.000 | 0.000 | 0.000 | 0.000 | XXX |
| (7) | ADJUSTMENT FOR INVESTMENT INCOME | 0.951 | 0.921 | 0.883 | 0.832 | 0.888 | XXX |
| (8) | C/Y NET WRITTEN PREMIUM (in 000s) | 0 | 0 | 0 | 0 | 0 | 0 |
| (9) | $\begin{aligned} & \text { BASE WRITTEN PREMIUM RISK-BASED } \\ & \text { CAPITAL (in 000s) } \\ & \text { MAX }\left\{0,(8) *\left[(5)^{*}(7)+(6)-1\right]\right\} \\ & \text { zero if Line }(8) \text { is negative } \\ & \hline \end{aligned}$ | 0 | 0 | 0 | 0 | 0 | 0 |
| (10) | \% DIRECT LOSS SENS WP | 0.0\% | 0.0\% | 0.0\% | 0.0\% | 0.0\% | XXX |
| (11) | \% ASSUMED LOSS SENS WP | 0.0\% | 0.0\% | 0.0\% | 0.0\% | 0.0\% | XXX |
| (12) | LOSS SENSITIVE DSCT - WP (in 000s) | 0 | 0 | 0 | 0 | 0 | 0 |
| (13) | NWP RBC AFTER DSCT (in 000s) | 0 | 0 | 0 | 0 | 0 | 0 |
| (14) | PREMIUM CONCENTRATION FACTOR |  |  |  |  |  | 1.000 |
| (15) | NET WRITTEN PREMIUM RBC x 1000 (converted to whole dollars) |  |  |  |  |  | 0 |

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## Life C-4 Business Risk (LR027)

- C-4a:
- Schedule T Premiums
- Life, A\&H, Annuities
- Separate account liabilities
- C-4b:
- Health administrative expenses


## Trend Test (PR030 \& LR033)

- A Company Action Level RBC can be triggered because of the trend test
- P/C triggered if:
- RBC\% between $200 \%$ and $300 \%$ and
- Combined ratio greater than $120 \%$
- Life triggered if:
- RBC\% between $200 \%$ and $250 \%$ and
- Negative RBC trend for 3 years


## Questions



